



GMP2025-10002

Growth Management Plan (GMP)

Refresh

Municipal Planning Board – Hearing
May 20, 2025

Presented by:
Paul S. Lewis, FAICP

GMP Refresh

- Our GMP, originally adopted in 1991 and last updated in full in 2012, will be significantly shortened (currently 1,660+ pages) and re-structured into short, user-friendly chapters tied to our overall community vision.
- Our planning horizon will be extended out to the year 2050 (25 years).
- **Is this considered a major change?**
 - No. While the GMP will be restructured to be easier to use and understand, the City's overall planning vision and policy framework will remain consistent with the currently adopted comprehensive plan.
 - The GMP Refresh will integrate some new concepts including age-friendly, future-ready, resiliency, advanced air mobility, and healthy community design.

Proposed New GMP Structure

Chapter 1 – Vision Statement & Introduction

Chapter 2 – A Vibrant, Livable, and Inclusive Community

Chapter 3 – Safe and Convenient Mobility Options

Chapter 4 – Efficient and Well-Maintained Infrastructure

Chapter 5 – A Beautiful and Environmentally-Friendly Community

Chapter 6 – Responsible and Accessible Government

Technical Support Documents

Chapter Components

- **Vision:** a short section that provides our vision for the Chapter, weaving all the elements together into a cohesive whole.
- **Guidance:** a bullet list of the documents, plans, regulations, and policies that influence each element.
- **Trends:** the current and anticipated conditions that influence each element; i.e., data & analysis.
- **Goals, Objectives, and Policies:** the regulatory guidance for each element.
- **Maps & Figures:** includes maps and figures required by Florida statute and that support each element.

Chapter 1 – Vision Statement & Introduction

A VISION FOR THE CITY BEAUTIFUL ORLANDO'S 2050 GROWTH MANAGEMENT PLAN

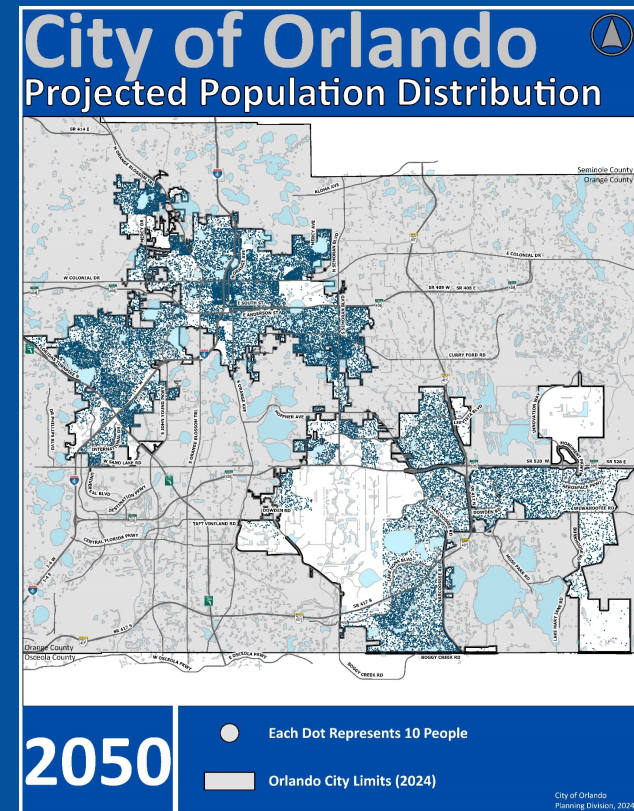
Our Vision:

Orlando is a 'community for a lifetime' focused on preserving its natural and man-made amenities while planning for an equitable and resilient future. Orlando is a city rich in history and culture, that is vibrant, livable, and inclusive, with safe and convenient mobility options, efficient and well-maintained infrastructure, a beautiful and sustainable environment, and responsible and accessible government.



Chapter 1 – Vision Statement & Introduction

- In addition to the Vision Statement, Chapter 1 includes a summary of the GMP 2024-2050 Growth Projections Report, which provides land use, population, and employment data used throughout each GMP Chapter and Element.
 - Finally, Chapter 1 includes a section on “how to use this plan”, as well as relevant interpretations and definitions.
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- 2020 Population: 307,573 (U.S. Census)
 - 2024 Population: 334,490 (BEER, University of Florida)
 - **2050 Projected Population: 495,881**
 - Land Area: +/-137.64 square miles (including Sunbridge, ICP, Camino South & OUC Stanton annexations in 2024)



Chapter 2 – A Vibrant, Livable, and Inclusive Community



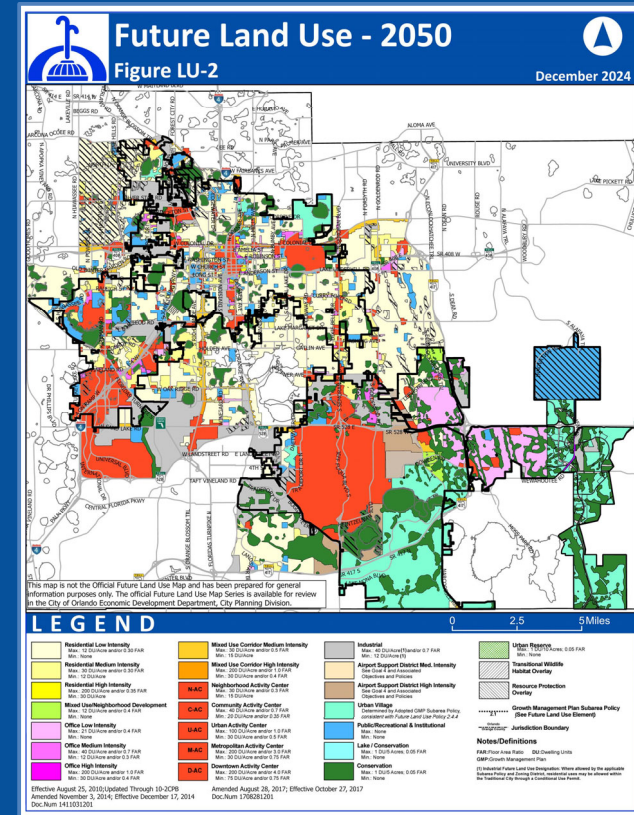
Chapter 2 includes the following Elements:

- Future Land Use
- Housing
- Preservation & Design
- Parks, Recreation & Open Space
- Cultural Arts
- Property Rights

Chapter 2 – A Vibrant, Livable, and Inclusive Community

Future Land Use Element – Key Highlights

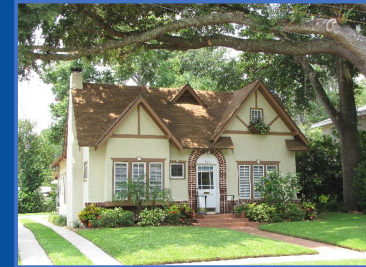
- Proposed policy changes are minimal as we recognize that having a consistent development framework over time that aligns with our community planning vision is critical.



Chapter 2 – A Vibrant, Livable, and Inclusive Community

Housing Element – Key Highlights

- Proposed changes are limited as extensive GMP policy amendments were adopted in 2023. However, a new goal, objective, and policy have been added to integrate “age-friendly” concepts and strategies consistent with the **Livable Orlando: An Age-Friendly Initiative Action Plan 2022-2025**.



Preservation & Design Element – Key Highlights

- Proposed changes include:
 - Combining the currently adopted Urban Design & Historic Preservation Elements into a single document; and
 - Integrating placemaking, sustainability & resiliency through building design and street design, to activate and complement the public realm.



Chapter 2 – A Vibrant, Livable, and Inclusive Community

Parks, Recreation & Open Space Element – Key Highlights

- Proposed changes include:
 - Increasing the city-wide park acreage level of service (LOS) standard from 3.25 to 7.5 acres per 1,000 population;
 - Aligning community park sector boundaries with Park Impact Fee benefit areas to ensure consistent park planning and related financial/capital improvement decisions;
 - Utilizing the Trust for Public Land's (TPL's) ParkScore Index, which includes a "10-minute walk to a park" analysis designed to help identify potential gaps in service and guide decision-making; and
 - Adding policies encouraging "age-friendly" concepts and strategies in terms of park design and recreation programming.



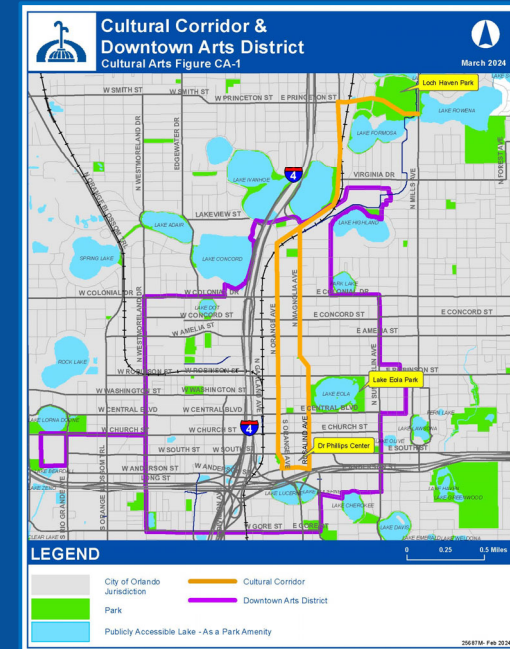
Chapter 2 – A Vibrant, Livable, and Inclusive Community

Cultural Arts Element – Key Highlights

- Proposed changes to include support of the Canvas Cultural Arts Master Plan and encouraging age-friendly concepts in relation to cultural arts.

Property Rights Element – Key Highlights

- During the 2021 legislative session, Florida amended the Community Planning Act to require every local government “to include in its comprehensive plan a property rights element”. City Council adopted this element on November 8, 2021.
- There are no proposed changes to the currently adopted element.



Chapter 3 – Safe & Convenient Mobility Options



Chapter 3 is Orlando's Transportation Element

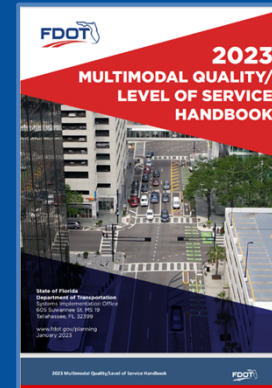
- **Vision:** An efficient citywide transportation system that prioritizes safety, accessibility, and comfort for all ages and abilities, whether they travel by walking, rolling, riding, driving, or flying.

Chapter 3 – Safe & Convenient Mobility Options

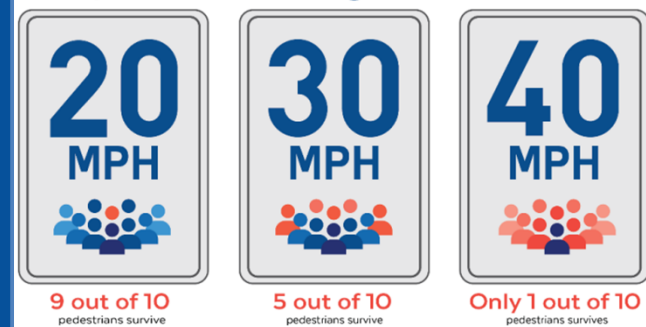
Transportation Element – Key Highlights

The Transportation Element has been restructured to address the following nine (9) trends and goals:

- **Goal T-1 – Land Use and Mobility Relationship:** To develop a balanced multimodal transportation system, coordinated with future land uses, and designed to sustain the City's long-term growth vision while supporting the elements of this plan.
- **Goal T-2 – Level of Service vs Level of Safety:** To implement the Federal Highway Administration's (FHWA) Safe Systems Approach in the design, construction, performance, and maintenance of transportation facilities for the safe movement of people and goods in our communities.
- **Goal T-3 – Vision Zero Orlando:** To foster a culture of safety and accountability ensuring progress of Vision Zero by implementing data-driven strategies to reduce preventable traffic deaths and series injuries, prioritizing our community's most vulnerable road users, and promoting equitable solutions that are multidisciplinary and multifaceted.



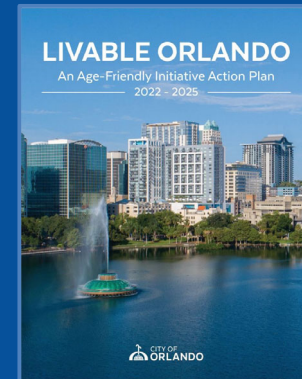
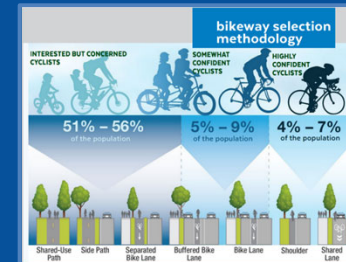
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Chapter 3 – Safe & Convenient Mobility Options

Transportation Element – Key Highlights (Continued)

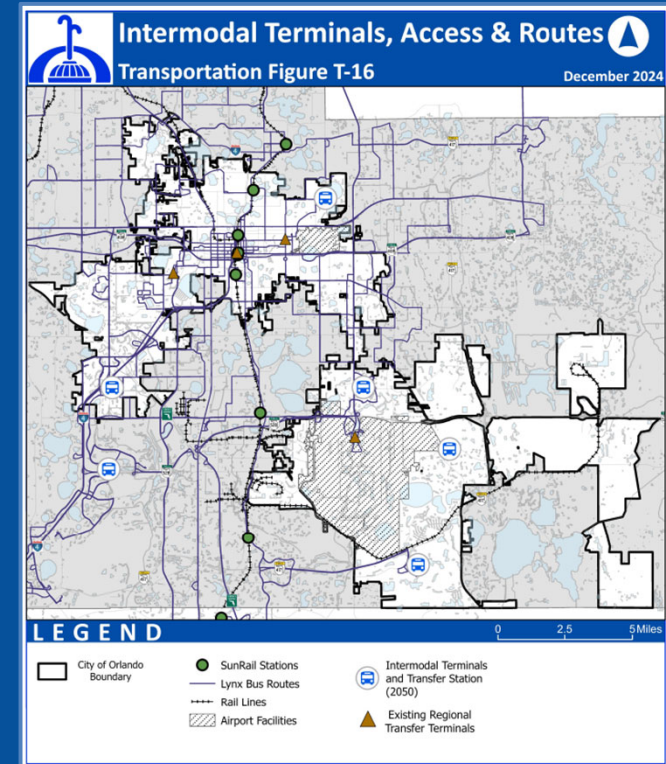
- Goal T-4 – Repurposing Our Streets:** To develop a balanced transportation system that supports a livable community which ensures that transportation facilities and services are designed for all users and abilities.
- Goal T-5 – Integration of Age-Friendly, Sustainability, and Future-Ready:** To ensure Orlando remains a ‘community for a lifetime’ by encouraging age-friendly, sustainable, and future-ready transportation/mobility strategies.
- Goal T-6 – Aviation and Advanced Air Mobility (AAM):** To unlock new opportunities in aerial mobility for people and goods that can connect different destinations, without investing in additional ground infrastructure other than takeoff/landing facilities while preserving existing aviation infrastructure and operations, and encouraging economic growth and accessibility within the city.



Chapter 3 – Safe & Convenient Mobility Options

Transportation Element – Key Highlights (Continued)

- **Goal T-7 – Intermodal Needs:** To support new freight movement opportunities in the region.
- **Goal T-8 – Funding Strategies:** To develop a financially feasible transportation system for everyone in our community through equitable distribution of transportation resources, benefits, costs, programs, and services, and which meets the accessibility needs of city residents and visitors.
- **Goal T-9 – Intergovernmental Coordination:** To promote coordinated transportation planning efforts across Central Florida's jurisdictions and transportation agencies.



Chapter 4 – Efficient and Well-Maintained Infrastructure



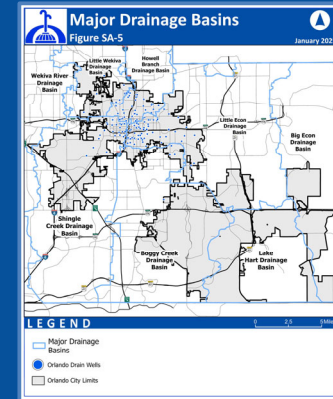
Chapter 4 includes the following Elements:

- Stormwater & Aquifer Recharge
- Potable Water
- Wastewater (Water Reclamation)
- Solid Waste

Chapter 4 – Efficient and Well-Maintained Infrastructure

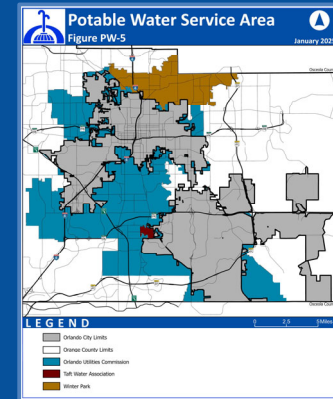
Stormwater & Aquifer Recharge Element – Key Highlights

- Proposed policy changes include:
 - Revising adopted LOS standards to be consistent with the **Engineering Standards Manual (ESM)**.
 - Clarifying guidelines for the monitoring and inspection of private stormwater facilities.
 - Addition of two new Drainage Basins associated with the Sunbridge/ICP/Stanton annexations (Lake Hart & Big Econ)



Potable Water Element – Key Highlights

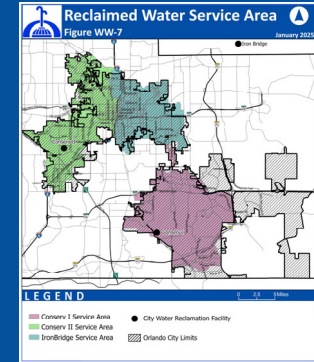
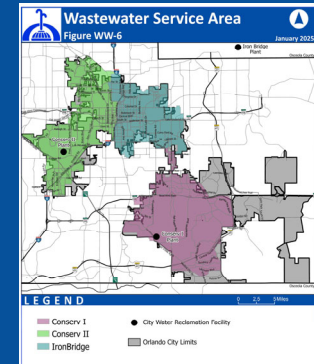
- Proposed policy changes include:
 - Revising adopted LOS standards for residential and hotel uses to ensure consistency with OUC standards and operations.
 - Adding policies providing cross-references to the **Green Works Community Action Plan** and **Future-Ready City Master Plan** related to water conservation.
 - Considering water conserving rates for reclaimed water to promote efficient use (thus reducing the amount of potable water needed for irrigation).
 - Encouraging the exploration of alternative water supply projects with local and regional organizations.



Chapter 4 – Efficient and Well-Maintained Infrastructure

Wastewater (Water Reclamation) Element – Key Highlights

- Proposed policy changes include:
 - Revising LOS standards for hospitals (from square feet to beds), and to clarify factors for peak flow, pipe capacity, lift station pump times, and force main flow rates.
 - Adding policies to provide cross-references to the **Green Works Community Action Plan** and **Future-Ready City Master Plan** related to water treatment and water conservation.
 - Adding policies regarding the transitioning of residential properties with on-site sewage treatment & disposal systems to advanced wastewater treatment facilities, as well as implementation of the Comprehensive Wastewater Master Plan (2023).



Solid Waste Element – Key Highlights

- Proposed policy changes include:
 - Revising LOS standards for residential & commercial solid waste collection.
 - Adding policies to provide cross-references to the **Green Works Community Action Plan** and **Future-Ready City Master Plan** related to solid waste and materials.

Chapter 5 – A Beautiful and Environmentally-Friendly Community



Chapter 5 is Orlando's Conservation Element

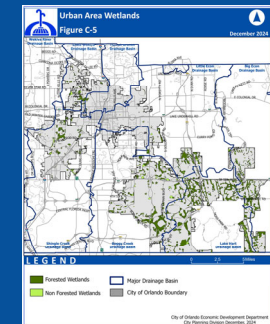
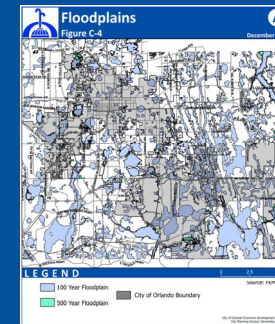
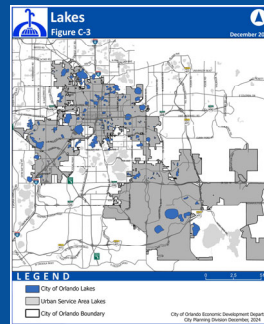
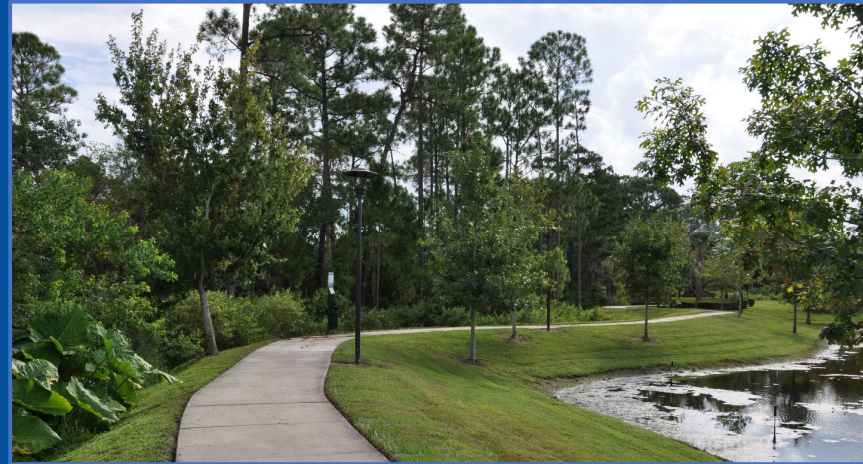
Components include:

- Lakes, Rivers, and Drainage Basins
- Floodplains
- Wetlands
- Air Quality
- Mineral Extraction
- Environment and Biodiversity
- Hazardous Wastes
- Potential Uses of Natural Resource Areas
- Green Works Initiative (Sustainability & Resiliency)
- Future-Ready City

Chapter 5 – A Beautiful and Environmentally-Friendly Community

Conservation Element – Key Highlights

- Proposed policy changes include:
 - Consistent with a 2023/2024 Wetland & Open Space Study (EPA Grant), significant changes to wetland policies pertaining to environmental assessments, definitions of wetland systems (Tiers 1 – 3), procedures, buffers and mitigation measures; also includes requirement for related amendments to the Land Development Code (please see LDC2025-10001 being considered by MPB concurrently on May 20, 2025).
- Adding policies to provide cross references to the Future-Ready City Master Plan related innovation, technological advancement, sustainability, and resilience.



Chapter 6 – Responsible and Accessible Government



Chapter 6 includes the following Elements:

- Capital Improvements
- Intergovernmental Coordination
- Public School Facilities
- GMP Monitoring & Evaluation

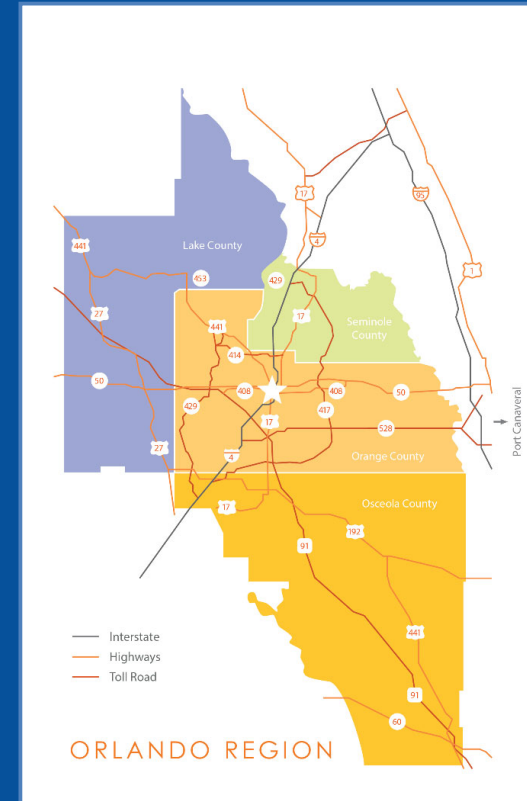
Chapter 6 – Responsible and Accessible Government

Capital Improvements Element – Key Highlights

- Proposed policy changes are limited, including:
 - Deletion of redundant LOS standards, with new cross-references (no need to include same information in multiple elements).
 - Deletion of policies related to budget practices, processes & methodologies typically incorporated in Annual Budget documents.

Intergovernmental Coordination Element – Key Highlights

- Proposed policy changes are limited, including:
 - Addition of policy pertaining to Special Districts, including the coordination of activities and provision of services.



Chapter 6 – Responsible and Accessible Government

Public School Facilities Element – Key Highlights

- Proposed policy changes are limited, including:
 - Addition of language regarding review of Administrative Master Plans (including Live Local Act) to address any school capacity concerns.
 - Deletion of language already included in the First Amended and Restated Interlocal Agreement for Public School Facility Planning & Concurrency (2011) – appropriate cross-reference retained.



GMP Monitoring & Evaluation – Key Highlights

- This section is required by Florida Statute, but does not include policies; rather, it provides a summary of how the City monitors and evaluates the GMP including the State-required Evaluation & Appraisal (EAR) process.
- This section also includes a reference to the Annual GMP Indicators Report presented to MPB in the 1st quarter of each year.

Community Engagement Strategy

GMP Refresh Webpage and Community Outreach

- Launched in January 2025, the webpage contains a summary of the process, PowerPoint presentations, and draft GMP Chapters. As of May 19, 2025, the webpage has been viewed approximately 876 times. In addition, information on the GMP Refresh was distributed through social media channels.
- Staff focused on attending previously-scheduled city events and providing short presentations and handouts – this allowed more audiences to learn about the GMP.

January 2025	Municipal Planning Board (MPB) - GMP Refresh Project Overview
March 18, 2025	MPB Workshop #1—Review of 1st Half of GMP Refresh (Community Vision, Livability, and Mobility)
April 15, 2025	MPB Workshop #2—Review of 2nd Half of GMP Refresh (Infrastructure, Conservation and Sustainability, and Governance)
February—April 2025	<ul style="list-style-type: none"> Attendance/presentations at sixteen (16) community events including: Orlando Police Department community meetings in each commission district (6), Main Street Executive Directors, Orlando Wetlands Festival, Commissioner Gray's Spring Festival, Economic Development Department (EDV) Developers Forum, Spring Fiesta in the Park, District 1 Neighborhood Leader Focus Group, District 2 Neighborhood Leaders, West Colonial Drive Corridor Study community meeting, Earth Day Work Day event, and the Mayor's Council of Clergy. Presentations to the following seven (7) City Advisory Boards: Affordable Housing Advisory Committee, Board of Zoning Adjustment, Appearance Review Board, Historic Preservation Board, Families, Parks and Recreation (FPR) Advisory Board, Mayor's Committee on Livability & Healthy Aging, and the Downtown Development Board/Community Redevelopment Agency Advisory Board.
May 20, 2025	MPB Hearing

2025 Growth Management Plan (GMP) Refresh



In order to create a more streamlined, understandable and easier to read 2025 to 2050 comprehensive plan, the City of Orlando has initiated the **Growth Management Plan (GMP) Refresh** process.

Visit orlando.gov/gmprefresh to learn more.



What's Next – Overall Schedule for the GMP Refresh

Key Dates	GMP Refresh
January 27, 2025	City Council authorizes staff to initiate GMP amendments.
February 2025	1 st Round of Community Engagement
March 18, 2025	MPB Workshop #1: <ul style="list-style-type: none"> ▪ Chapter 1 – Vision Statement & Introduction ▪ Chapter 2 – A Vibrant, Livable, and Inclusive Community ▪ Chapter 3 – Safe & Convenient Mobility Options
March 2025	2 nd Round of Community Engagement
April 15, 2025	MPB Workshop #2: <ul style="list-style-type: none"> ▪ Chapter 4 – Efficient & Well-Maintained Infrastructure ▪ Chapter 5 – A Beautiful & Environmentally-Friendly Community ▪ Chapter 6 – Responsible & Accessible Government
April 2025	3 rd Round of Community Engagement
May 20, 2025	MPB Review/Approval GMP Refresh (complete document)
July 14, 2025	City Council – 1 st Reading of GMP Refresh-related amendments
July/August 2025	Florida Department of Commerce/Review Agency Commenting Period
September 8, 2025	City Council – 2 nd Reading & Adoption of GMP Refresh-related amendments
October 2025	Effective Date of GMP Refresh-related amendments

Staff Recommendation:

**Staff recommends approval of the
proposed amendments to the Growth Management Plan.**

Questions/Comments?