



Downtown South Development Regulations

Public Workshop

November 8, 2017





Agenda

- 1. Introductions
- 2. Purpose of Workshop
- 3. Background
- 4. Policy and Regulations
- 5. Form-Based Code Principles
- 6. Group Discussion
- 7. Next Steps
- 8. Questions

1. Introductions



Pat Tyjeski



Jay Hood



Chris Dougherty



Adeline Collot





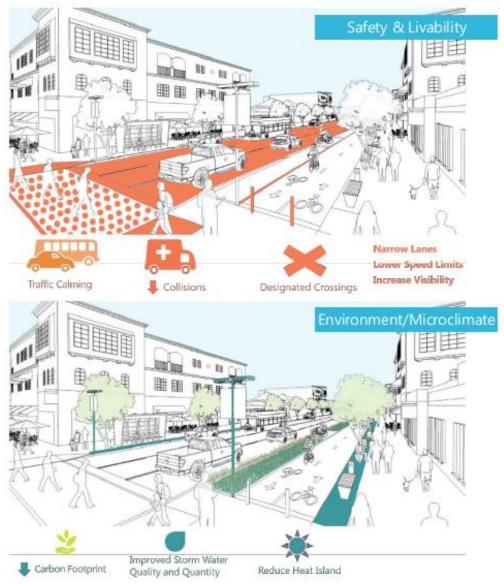
2. PURPOSE OF WORKSHOP

2. Purpose

SCOPE

- Complete Streets
- Design Standards/Guidelines
- Manual

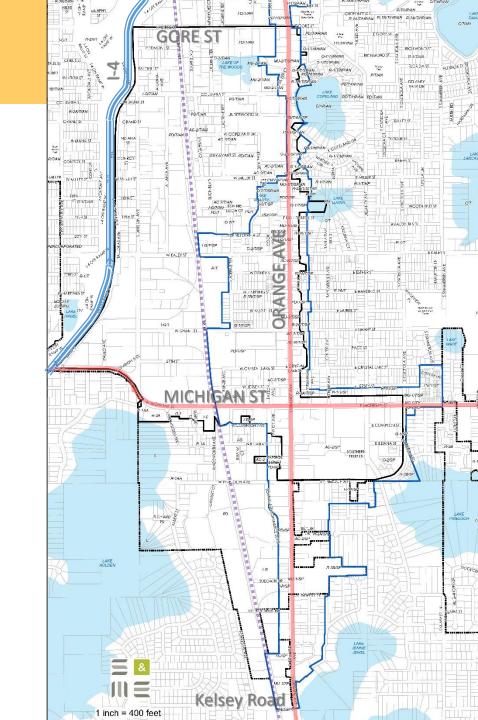




2. Purpose

Develop well-defined Design Guidelines and Development Standards for South Downtown to:

- Implement City Growth Management Plan policies
- Consolidate Land Development Code requirements and District vision





3. BACKGROUND



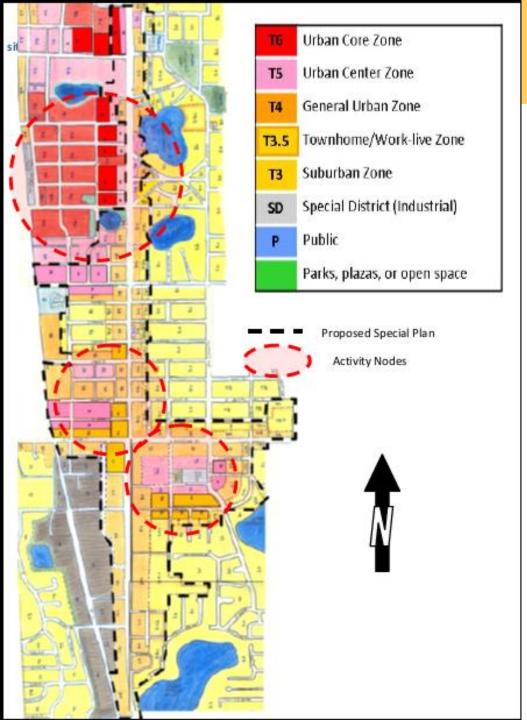
South Downtown

Downtown South Vision Plan (2008)

"Enable South Downtown by providing diverse, well designed and walkable destinations while creating and preserving choices in housing, employment, retail, civic space and transportation options."







Orange-Michigan Corridors

Orange-Michigan Vision Plan (2010)

"Supplement the South Downtown Vision Plan efforts and address resident and property owner concerns over the redevelopment of the S. Orange Avenue and Michigan Street corridors. Particular attention was given to the transition between residential and commercial areas."



LAKE LUCERNE GORE ST COLUMBIA-ST-MILLER-ST KALEY-ST GRANT ST MICHIGAN ST PINELOCH AVE Legend Streets JENNIE JEWEL Orange Michigan SP

Orange-Michigan Overlay District

Orange/Michigan Special Plan Area Overlay Zoning District (2010)

The purpose of the *Special Plan Overlay Districts* is to provide specific design guidelines to achieve the goals and objectives of the vision plan for the area.

The purpose of the *Orange-Michigan Plan* is to preserve and strengthen commercial activities and redevelopment opportunities within the corridors, enhance pedestrian safety and main street character, and protect existing residential neighborhoods from encroachment.

LAKE LUCERNE GORE ST THE WOODS COLUMBIA-ST COPELAND MILLER ST LAKE KALEY ST GRANT-ST MICHIGAN ST PINELOCH AVI LAKE PINELOCH JENNIE **JEWEL** 1.500

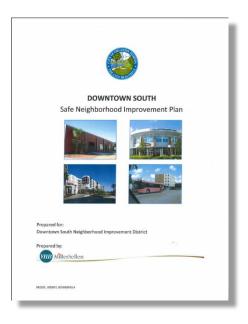
DSNID District

Downtown South Neighborhood Improvement District (2011)

Support the redevelopment and improvement of the Downtown South neighborhood, an area of approximately 720 acres.

Safe Neighborhood
 Improvement Plan (2013)





LAKE LUCERNE LAKE DAVIS GORE ST LAKE OF THE WOODS COLUMBIA-ST LAKE COPELAND LAKE LANCASTER 4 -MILLER-ST LAKE LAKE LURNA -KALEY-ST LAKE GRANT-ST MICHIGAN ST PINELOCH AVE LAKE WILLISARA LAKE PINELOCH LAKE HOLDEN JENNIE JEWEL 750 1,500 3,000

Study Area

Combined Boundaries

Legend

Streets

Water

DSNID

DSNID SP Overlap

Orange Michigan SP



4. POLICY & REGULATIONS

MUC-HIGH CONSERV AKE OF OFFICE LOW LANCASTER OFFICE-MED MUC-MED KALEY ST PUB-REC-INST RES-LOW RES-MED OFFICE-LOW **GRANT ST** INDUST NEIGH AC UR-AC OFFICE-MED RES-LOW RES-MED MUC-MED INDUST 1,500 750 3,000

Future Land Use Map

15 ι

Legend

Water

Future Land Use



INDUST

MUC-HIGH

MUC-MED

NEIGH-AC

OFFICE-LOW

OFFICE-MED

PUB-REC-INST

RES-HIGH

RES-LOW

RES-MED

UR-AC

Study Area

Predominant categories:

MUC-MEDIUM

15 upa min; 30 upa max. 0.5 FAR

MUC-HIGH

30 upa min; 200 upa max. 0.4 FAR min; 1.0 FAR max.

OFFICE-MED

12 upa min; 40 upa 0.3 FAR min; 0.7 FAR max.

UR-AC

30 upa min; 100 upa 0.5 FAR min; 1.0 FAR max.

INDUSTRIAL

12 upa min; 40 upa max. 0.7 FAR

12.4 LAKE OF THE WOODS COLUMBIA ST 12.9.1 ш 12.8 12.2 12.1 12.7 12.5

Subarea Policies

In order to protect the residential neighborhoods from encroachment, the mixed use corridor and office areas shall not be permitted to expand.

In order to protect the residential character of the neighborhood and because of the opportunity to provide affordable housing close to employment, only residential uses shall be permitted.

Maximum density of 100 dwelling units per acre and/or a maximum intensity of 3.0 F.A.R. within Subarea S.12.9.1 when approved as a density and/or intensity bonus.



LANCASTER KALEY ST PINELOGH LAKE 1,500 750

Zoning

Legend

Water

City Limits

Study Area

Zoning

Residential Low Intensity

Residential Med Intensity

Office Low Intensity

Office Med Intensity

Office High Intensity

Mixed Use Med Intensity

Mixed Use High Intensity

Activity Center (AC-N)

Activity Center (AC-2)

Industrial

Planned Development

Public Recreation

Conservation

No City Zoning

Predominant districts:

MU-1/T/SP

15 upa min; 30* upa max.

0.5 FAR

35' by right/75' CU

MU-2/T/SP

30 upa min; 75* upa max. 0.4 FAR min; 1.0* FAR max

100'

AC-N/T/SP

15 upa min; 30* upa max.

0.3* FAR

35' by right/75' CU

AC-2/T/SP

15 upa min; 30* upa max.

0.5 FAR min; 1.0* max.

100'

IG/T/AN

0.7 FAR max 75'

DIMENSIONAL STANDARDS

	0-1	0-2	MU-1	MU-2	AC-N	AC-2	I-G	P(8)
Density (max.)	21*	12 min.	15 min.	30 min.	15	30		
		40 max.(9)	30 max.(9)	75 max.(9)	30(9)	100(9)		
FAR (max.)	0.4*	0.3 min.	0.5*	0.4 min.	0.3(9)	0.5 min.(21) [NA in T-4]	0.7	
		0.7 max.(9)		1.0 max.(9)		1.0 max. (9)		
Lot Area (min.)	4500/5500/5500	3500/4500/7500	NA/4500/NA	NA			10,000	
Lot width (min.)	45/50/55	35/45/75	NA	NA			100	
Lot depth (min.)	100T/110	NA/100	NA	NA				
Front setback (min.)	25 [15 in T4]	15	0 (6)(20)	0 (6)(20)	0 (6)(20)	0 (6)(20)	0(6)	
Side yard setback (min.)	15	5T/15	0 or 3min.	0 or 3 min.	0 or 3 min.	0 or 3 min.	0 or 3	
			25T max.	25T max.	25T max.(6)	30T max.(6)		
Street side setback (min.)	25 <mark>[5 in T4]</mark>	15	0(6)(20)	0(6)(20)	0 (6)(20)	0 (6)(20)	10	
Rear setback	30	20	20	20	20	10	10	
Resid. dist. setback	NA	NA	20	20	20	20	20	
ISR (max.)	0.70 [0.85 in T4]	0.85	0.85	0.90	0.75	0.90	0.90	
Height (ft.)	30T/35	75T*	35/75C	100	35/75C	100	75	

	R-2A	R-3A	R-3B	
Density (max.)	12	12(9)	21(9)	
FAR (max.)	0.3	0.3	0.3	
Lot width (min.)	40/50/75*	40/50/75*	40/50/75*	
Lot depth (min.)	110	110	100	
Front yard setbacks (min.)	25	25	20	
Side yard setback	5	5	5	
Street side setback	15	15	15	
Rear setback	25	25	25	
ISR (max.)	0.55	0.60	0.70	
Height	30T/35	35	40/55C	

C=Conditional

T=Traditional

- (6) When frontage in one block face is located partly in a commercial or R-3D district and partly in another residential or office district, the front yard and street side yard requirements of office or other residential district shall apply within the commercial or R-3D district for a distance of 150 ft. or to the nearest side street or other natural barrier (whichever is the shortest distance). The front half of this setback may not be used for signs and vehicular use areas except when the office or residential district street side yard allows a vehicular use area to be located closer to the property line.
- (8) Development standards are established during the Conditional Use Permit review process.
- (9) May be increased through density bonus
- (20) Minimum and maximum setbacks from streets are contained in Chapter 62, Section 62.608, Designation of Streets in Mixed Use Corridor Districts and Section 62.620, Designation of Streets in AC-t Activity Center Districts and Streetwall Requirements.
- (21) Minimums do not apply to commercial uses outside the Traditional City or to Large Scale Retailers within the Traditional City.

^{*} SF/Duplex/Non-residential

LAKE COLUMBIA ST LANCASTER KALEY ST GRANT ST 1.500

Traditional City Overlay

Purpose: Establish urban design standards to perpetuate the positive design elements and the residential and commercial development patterns found within the Traditional City (subdivisions platted prior to WWII).

Legend



Legend **Transect Zones** LAKE LANCASTER No Zone 1.500

Orange/Michigan Transect Map

T3 – Suburban Transect

Existing low density single family detached residential Rezonings discouraged

T3.5 – Live/Work Transect

Intensity bonuses prohibited
2 stories/2.5 for residential
Gable or hip roof required for office and all buildings >1 story
Access only allowed from T4 areas

T4 – General Urban Transect

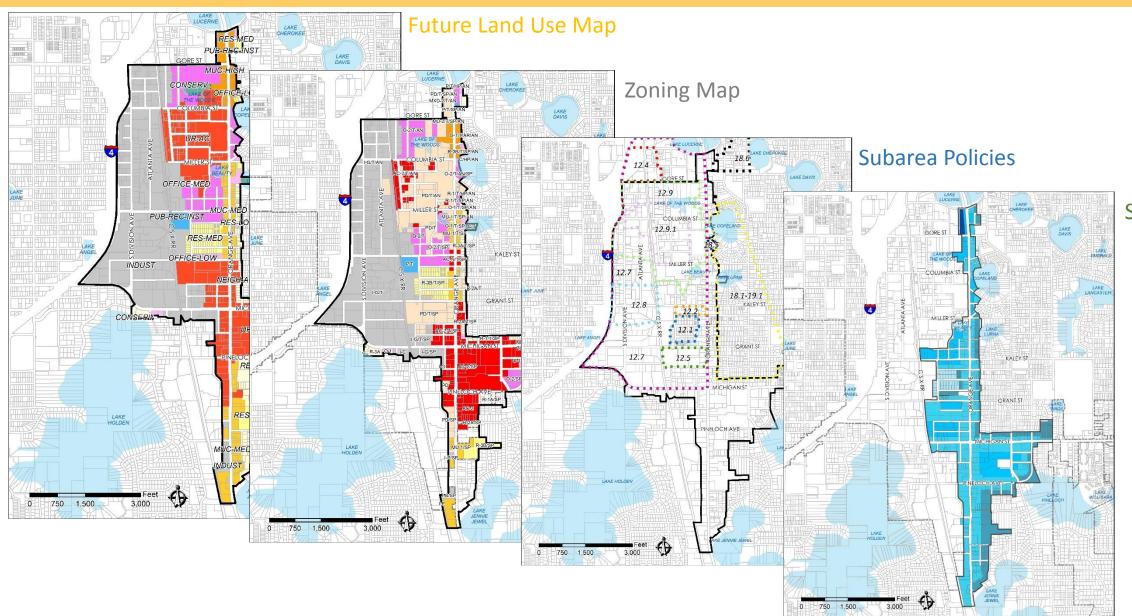
promote mixed-use buildings appropriately scaled Ground floor commercial uses are encouraged 3 stories single-use; 4 stories mixed-use

T5 – Urban Center Transect

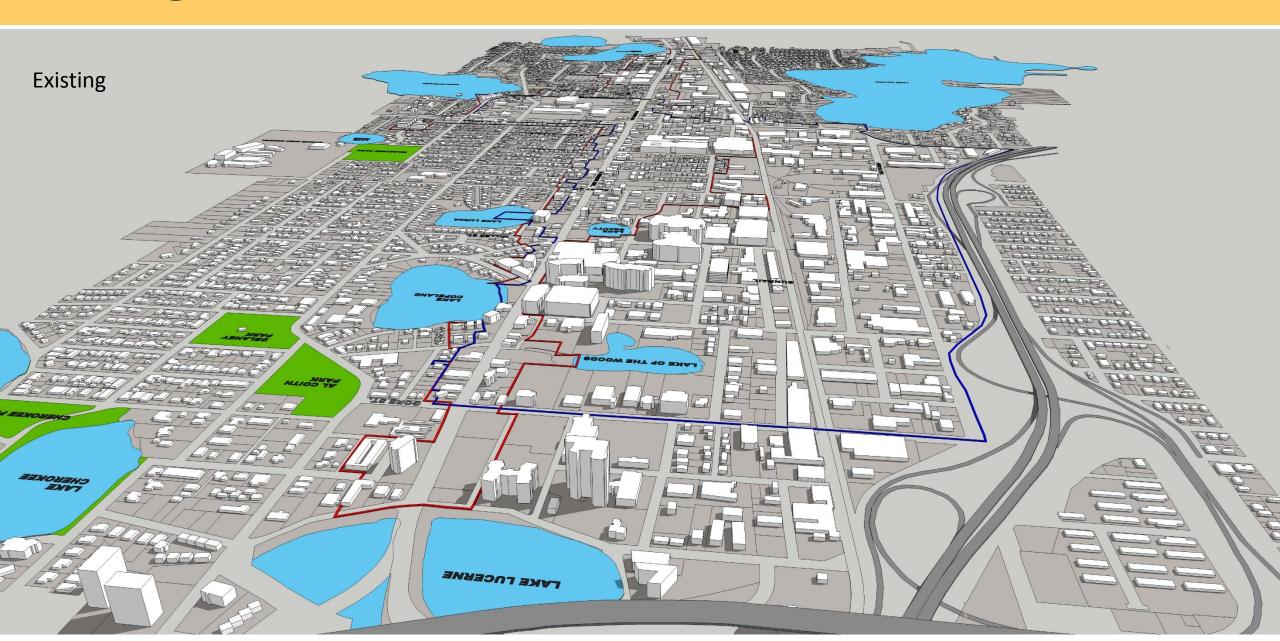
Mix of apartment and office buildings with commercial activities Cross access easements and unified access and circulation required

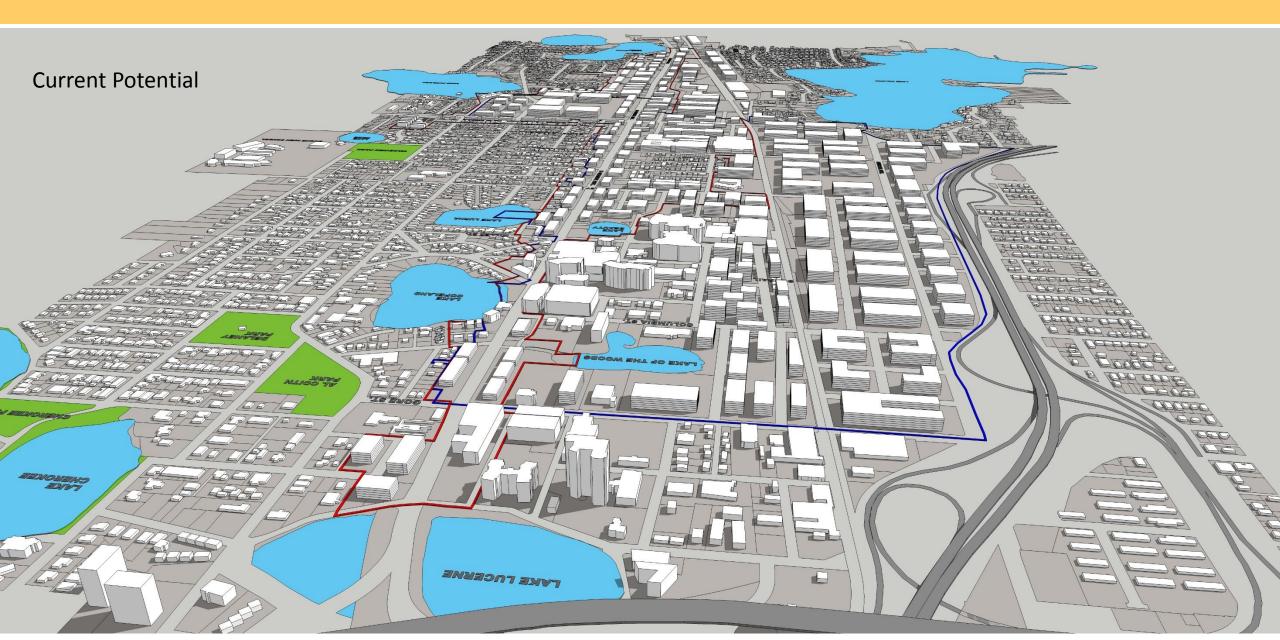
T6 – Urban Core Transect

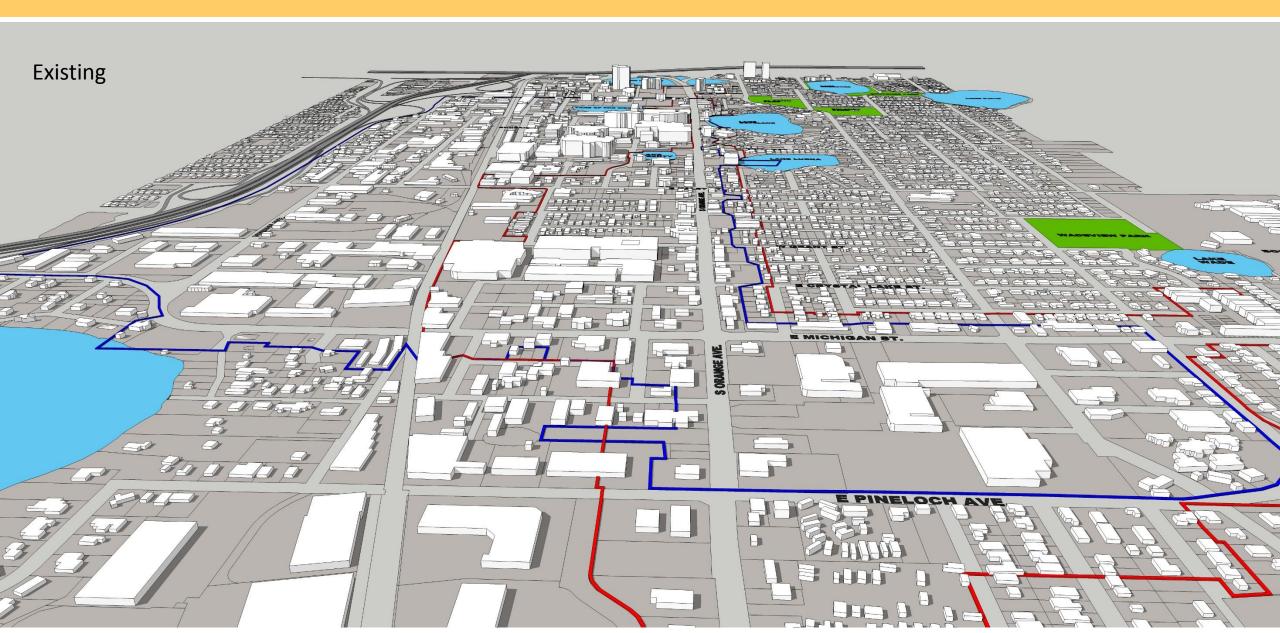
Multi-story buildings with structured parking, ground floor commercial, hospital and medical campuses, and residential densities to support transit



Special Plan

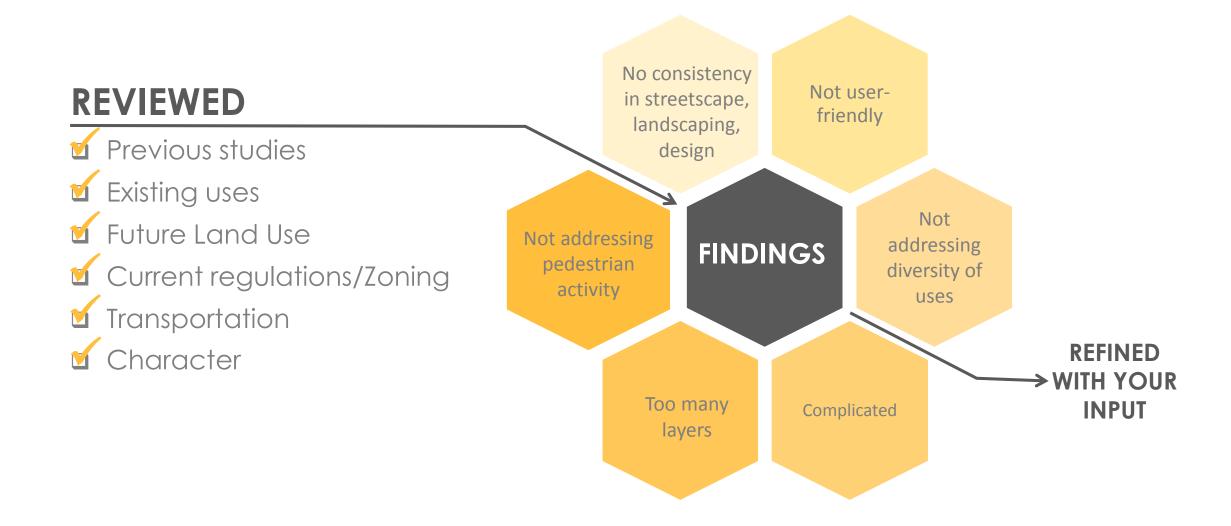








Findings

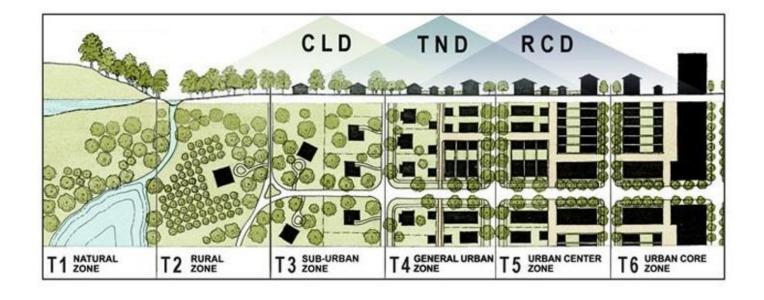




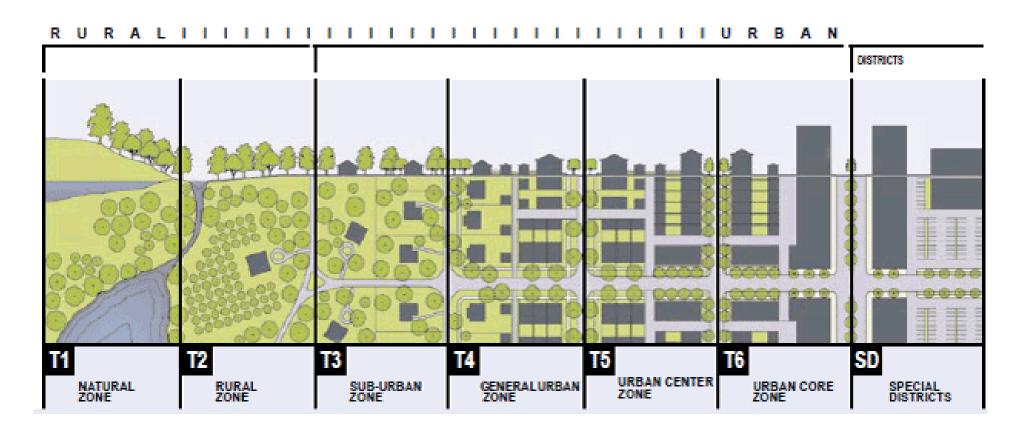
5. FORM-BASED CODE

Form-based codes are:

- 1. An alternative to conventional zoning
- 2. Regulations, not guidelines



- Use physical form (rather than separation of uses) as the organizing principle for the code.
- Foster predictable built results and a high-quality public realm.
- Allow for flexibility and change of uses over time.



- Character Districts are typically identified as "T-Zones" or by Name
- Regulating **places**, not uses

Conventional Zoning Code

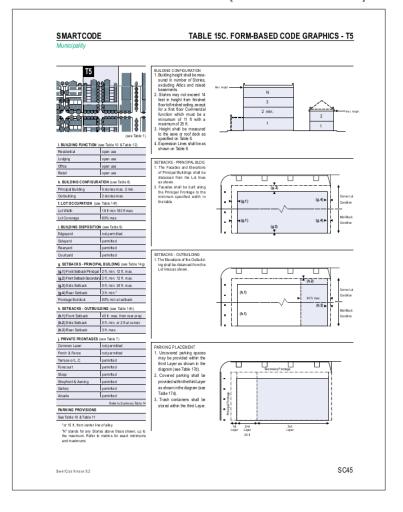
§ 14-2-17 RE — RESIDENTIAL ESTATE DISTRICT (20,000 SQUARE FEET).

(A) Intent. This district is primarily intended for single family detached residential development where the requirements are designed to encourage quality neighborhoods in a relatively spacious urban setting. Objectives of the district include the protection of existing stable low density single family neighborhoods, the preservation of open space, and the encouragement of densities which are compatible with existing and anticipated future developments, natural features, and existing and projected public services and facilities. This district is intended for use in suitable areas which have been assigned a Single Family Low Density Residential future land use designation by the Comprehensive Plan.

- (B) Permitted Uses
- (1) Single family dwellings, except mobile homes
- (2) Accessory uses in conformance with § 14-2-62, including home occupations such as family day care homes.
- (C) Conditional Uses. In conformance with § 14-2-206, including a public hearing.
- Churches, public and private schools, libraries, and day care centers (except family day care homes allowed as a home occupation).
- (2) Park and recreation areas
- (3) Community centers and non-profit clubs.
- (4) Agricultural uses on parcels of two acres or more.
- (5) Fire stations.
- (D) Basic Site Design Standards.
- (1) Lot Size:
- (a) The minimum lot area shall be 20,000 square feet.
- (b) The minimum lot width shall be 100 feet.
- (c) The minimum lot depth shall be 150 feet.
- (2) Yards:
- (a) The minimum front yard depth shall be 35 feet.
- (b) The minimum side yard depth shall be 15 feet, except the minimum on a street side shall be 25 feet.
- (c) The minimum rear yard depth shall be 35 feet.
- (3) Parking Space Setback: Parking spaces for non-residential uses shall be set back from property lines as indicated by § 14-2-94.
- $(4) \ \ \textit{Lot Coverage:} \ All \ buildings, including \ accessory \ buildings, shall \ not \ cover \ more \ than \ 40\% \ of \ the \ lot \ area.$
- (5) Structure Height: No structure shall exceed 35 feet.
- (E) Other Site Design Standards. All RE development shall meet the applicable provisions of the following sections or articles:
- (1) Properties located within the Community Redevelopment Area Overlay District: § 14-2-45.
- (2) Minimum Floor Area: § <u>14-2-60</u>.
- (3) Short Term Rentals: § <u>14-2-64</u>.
- (4) Buildings Per Lot: § 14-2-60.
- (5) Parking: §§ 14-2-75 14-2-82.
- (6) Floodplain: §§ <u>14-2-115</u> <u>14-2-119</u>.
- (7) Signs: §§ 14-2-150 14-2-163.
- (F) Special Use Requirements. No farm animal shall be allowed within 25 feet of a property line.

(Ord. 2038, passed 12-20-94; Am. Ord. 2678, passed 5-13-08; Am. Ord. 2692, passed 6-24-08)

Form-Based Code (Smart Code)



Form-Based Code (tailored)











The Regulating Plan	Block Standards	Use Standards	Site Standards					
COMPONENTS								
Building Standards	Public Space Standards	Signs	Definitions Development Review					

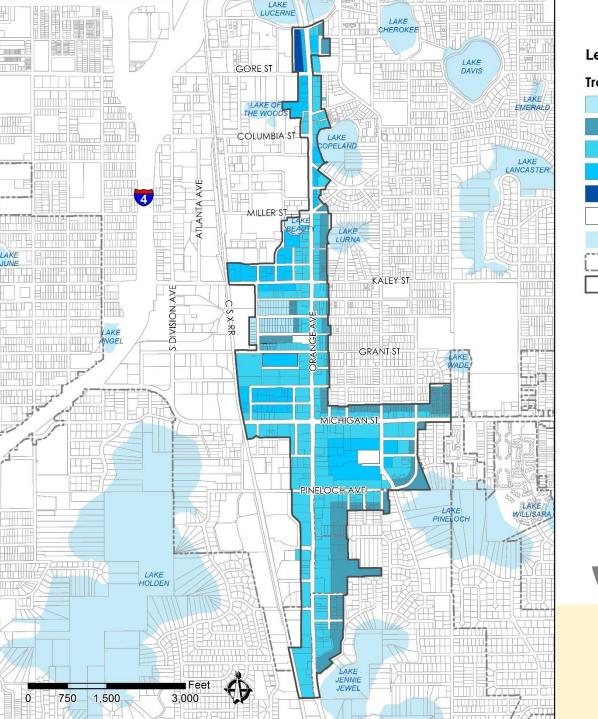
-1-Regulating Plan TI T2 **T3**

T4

T5



The Beaufort County Transect



Legend

Transect Zones

T3

T3.

T4

T.5

T6

No Zone

Water

City Limits

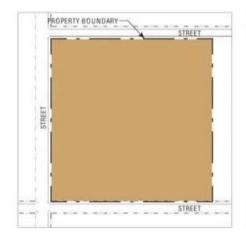
Ord

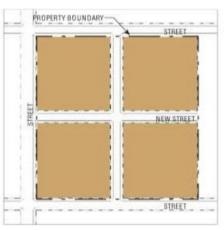
Orange Michigan SP

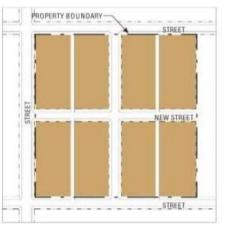


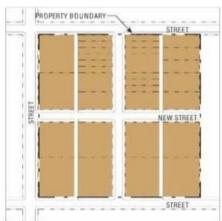
-2-Block & Subdivision Standards

- 1. Site
- 2. Introduce streets
- 3. Introduce alleys
- 4. Introduce lots
- 5. Introduce projects





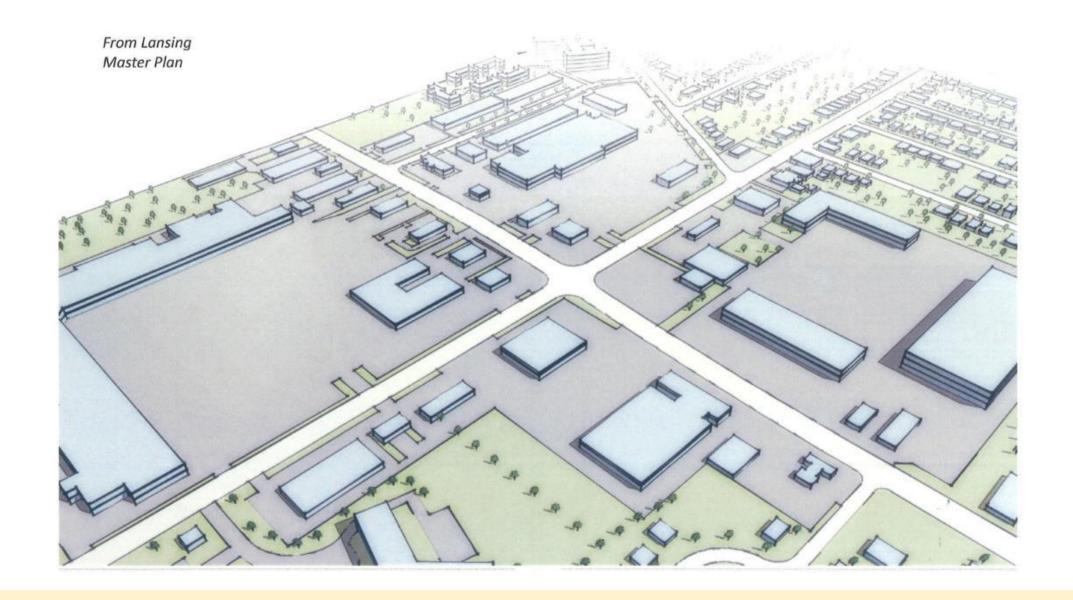






4

5





-3-Land Use Standards

Detailed List

- Restaurants
- Retail bakeries
- Candy, confectionary and ice cream stores
- Florist shops
- Card shops, bookstores and news stands
- Drug stores
- Hardware stores
- Camera shops, electronic shops, and film sales and processing establishments

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Generalized List

- Restaurants
- Retail
- Personal Services
- Business Services

. . .

	Canal Street				Washington Street	Neighborhood Protection
CIVIC. NONPROFIT AND INSTITUTIONAL					inches:	
Art gallery, library, museum, & other cultural facilities	P	p	p.	P	P	N
Church, convent or parish house	S	5	S	S	S	N
Community center/civic clubs	S	5	S	5	5	5
Government use (library, post office, offices, and similar uses)	P	p	p	p	p	N
Public Buildings (including hospital)	P	p.	N	P	N	N
EATING, DRINKING AND ENTERTAINMENT		-		_	-17	- 74
Adult Entertainment	I N	N	N	N	N	N
Bar, lounge, tavern	P	p	P	P	P	N
Restaurants, bakeries, delicatessens	P.	p	P	p	p	N
Restaurants with drive-up or drive-through facilities	N	p	N	N	N	N
EDUCATIONAL FACILITIES/TRAINING	Oliver Co.		10000	-	- 17	170
Child care facilities	P	p	5	5	5	5
Schools – higher education (incl. vocational & trade)	P	p	N	р	N	N
Schools – elementary, middle and high (public & private)	P	p	N	N	N	N
OFFICE, MEDICAL AND PROFESSIONAL	and the last	-	-	1000		
Animal clinic/hospital	N	р	N	P	N	N
Financial institutions	p	p	p	p.	P	N
Laboratories (research, medical & dental) and clinics	P	p	p	p	p	N
Outpatient Care Facilities	þ	p	p	P	p	N
Professional, medical & business office/studios	P	p	p	p	P	N
RECREATION AND TOURISM						
Recreation areas (active & passive)	P	P	P	P	P	P
Bed & Breakfast	P	N	P	N	P	N
Transient Lodging (hotels/motels)	P	p	N	N	N	N
Parks & recreational facilities (private)	P	p	p	P	p	A
RESIDENTIAL						
Adult Congregate Living Facilities	P.	P	P	P.	P	N
Community residential home (7 to 14 residents)	N	N	N	P	N	N
Dwellings, multi-family	N	p	P	P	P	N
Dwellings, single-family	N	N	P	p	P	P
Dwellings, duplex	N	N	p	P	P	P
RETAIL SALES AND SERVICES	MERICA		=2270			
Personal Service	P	р	P	P	P	N
Retail	p	p	p	p	p	N



Local Gas Station



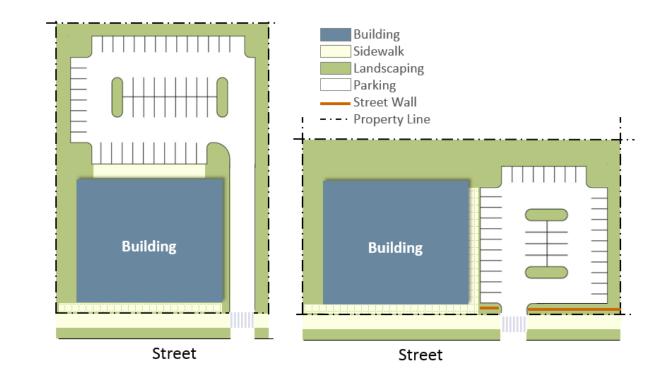
Form Based Code Gas Station



Form Based Code Gas Station

-4-Site Design Standards

- 1. Building/Parking Location
- 2. Setbacks
- 3. Access & Circulation





SoDo Aerial (Before)



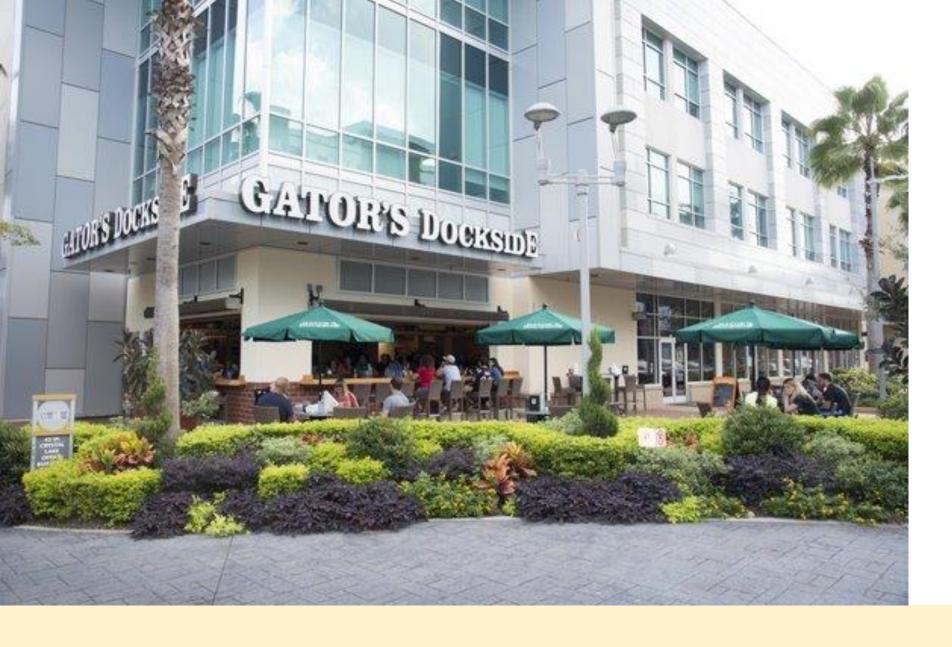
SoDo Aerial (after)



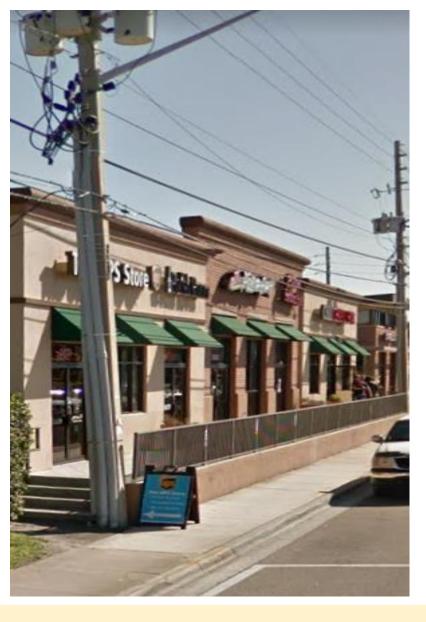
SoDo Aerial (after)



Suburban Destination



Urban destination SoDo



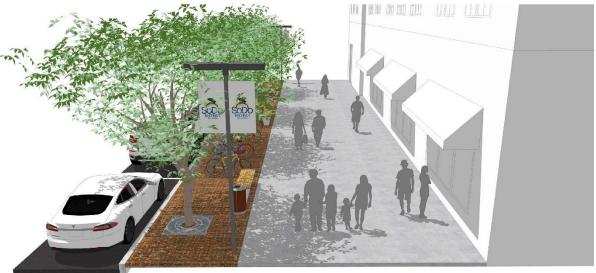




Setbacks





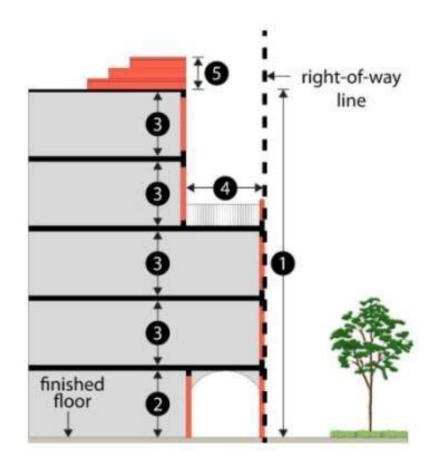


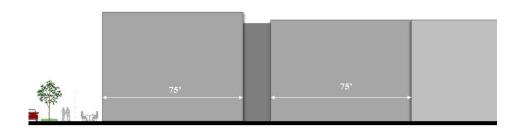


Setbacks

-5-Building Standards

- 1. Massing
- 2. Architecture
- 3. Height
- 4. Façade Design
- 5. Fenestration
- 6. Materials/Colors





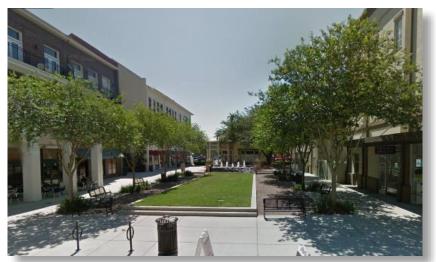
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Incentivized

Provision	Qualifier*	Bonus	
Mixed-Use	Vertical mix of residential and commercial or office	Maximum height, density and intensity.	
Affordable Housing	At least 25% of the residential units	Maximum height, density and intensity.	
Workforce Housing	At least 25% of the residential units	Maximum height, density and intensity.	
Public Open Space & Amenities	Urban plaza or park 3,000 sq. ft. of larger	Maximum density and intensity + 1 additional floor.	
Parking Garage	Below or above residential, commercial or office	1 additional floor for each floor of parking garage.	



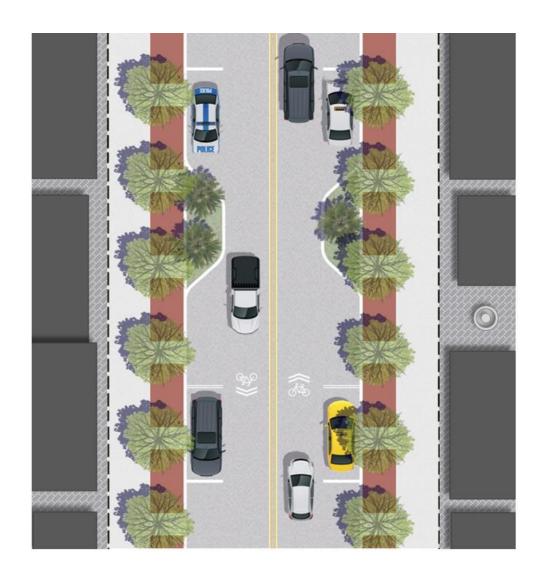




Incentivized

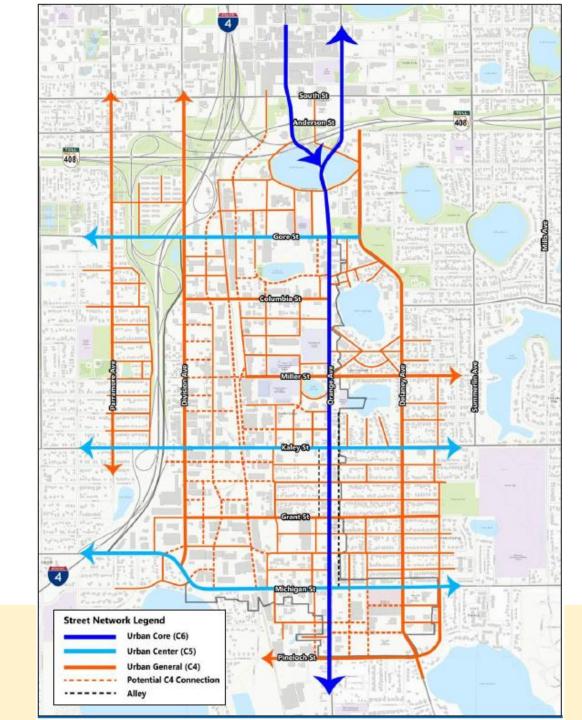
-6-Public Space Standards



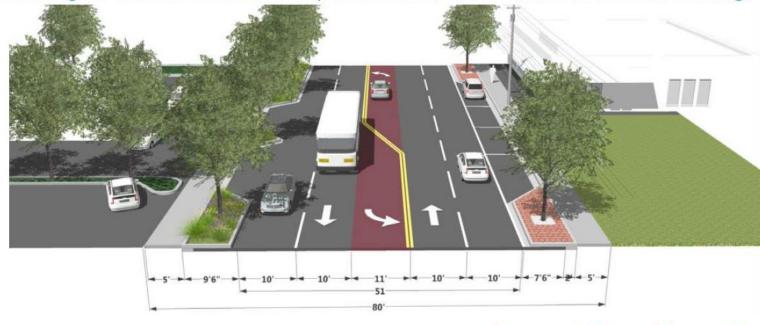




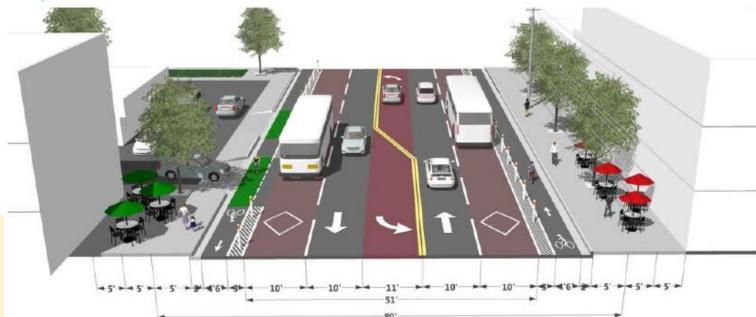
Street Network



Existing 80' Section with Initial Improvements (Above Planned FDOT Resurfacing)



Proposed Future Bike and Transit Lanes B



Orange Avenue



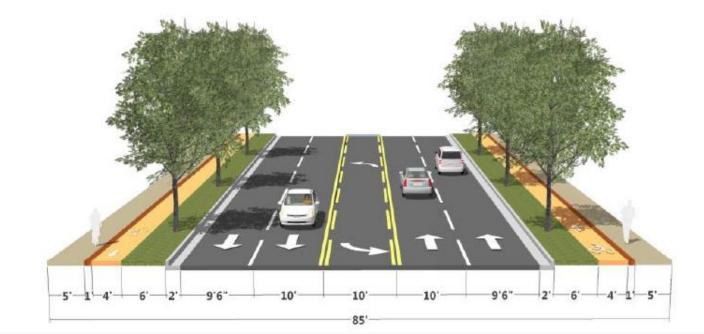




Division Avenue



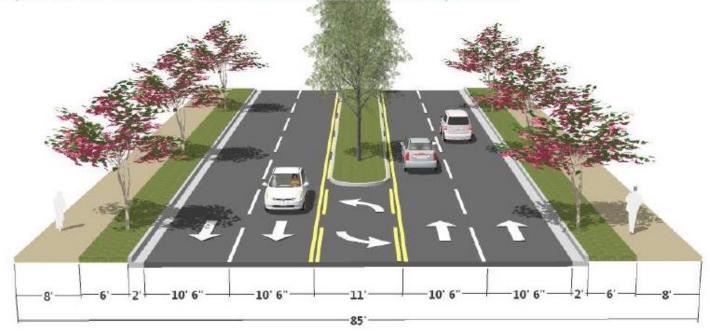
Proposed 85' Section: Option B



Proposed 85' Section - East of Railroad Tracks: Option A



Proposed 85' Section - East of Railroad Tracks: Option B



East Michigan Street

CANOPY STREET TREES







PALM TREES







UNDERSTORY TREES





ASIATIC JASMINE











-7-Sign Standards



















Signs





Signs













Signs



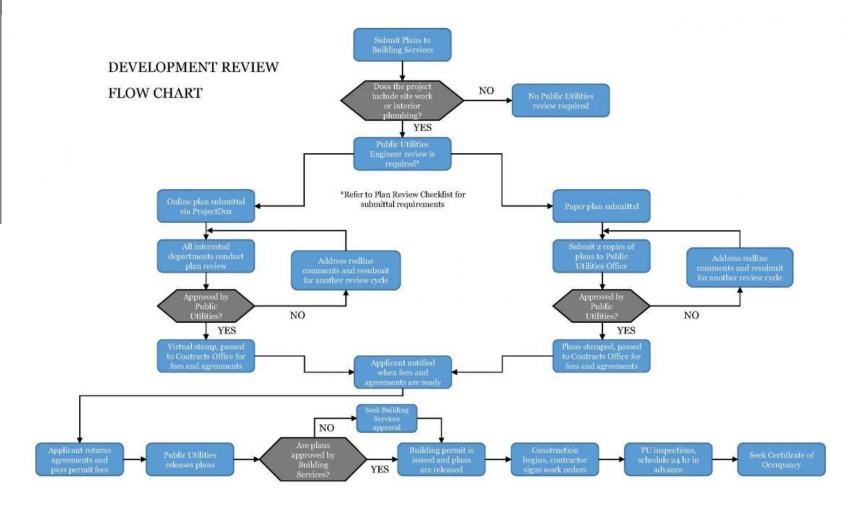






Signs

-8-Administration & Definitions





6. Group Discussion

6. Group Discussion

- ☐ Base map
- ☐ Table facilitator
- Markers to draw or write comments
- ☐ Representative from each table will present comments to the group
- □ Comment Forms





6. Group Discussion





7. NEXT STEPS

7. Next Steps



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